



CAPITAL AND MAINTENANCE FUNDING IN THE OKLAHOMA HIGHER EDUCATION SYSTEM

IS 23-077- Assessing capital needs for RUSO and rural colleges and universities

House Higher Education and Career Tech Committee

Representative Anthony Moore, Chair

Speaker Pro-Temp Kyle Hilbert, Co-Author

Minority Floor Leader Cyndi Munson, Co-Author

October 17, 2023



- 1. Review institutional deferred maintenance inventory
- 2. Examination of recent deferred maintenance survey data
 - A. Recognize structures in need of demolition
 - B. Examine institutional maintenance budgets
- 3. Identify capital and maintenance funding sources
- 4. Suggest solutions

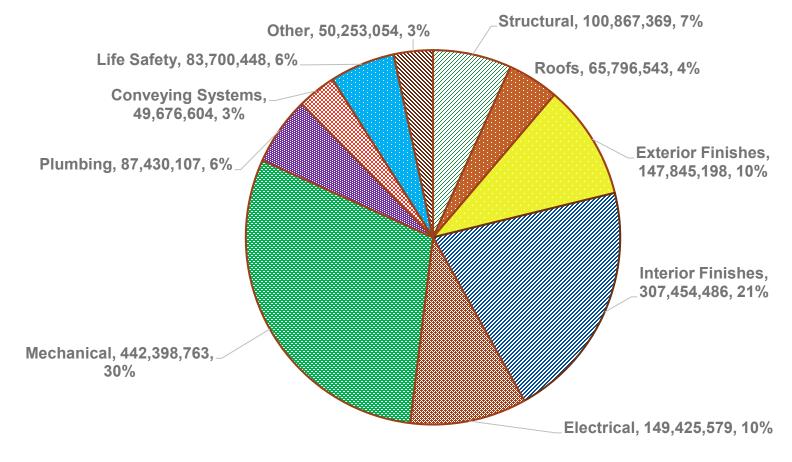


CAPITAL AND DEFERRED MAINTENANCE PROJECT COST ESTIMATES BY INSTITUTION CATEGORY

- Total deferred maintenance cost estimates by all institutions:
 - **>**\$1,484,848,151
- Cost estimates by institution category
 - ▶ Research, Medical and Veterinary
 - **>**\$891,600,244 60.0%
 - ▶ RUSO and Rural Four and Two Year
 - **>** \$379,290,436 26.0%
 - ▶Urban Four and Two Year
 - **>**\$189,476,900



CAPITAL AND DEFERRED MAINTENANCE PROJECT COST ESTIMATES BY MAINTENANCE CATEGORY



- Structural
- Roofs
- Exterior Finishes
- Electrical
- Mechanical
- Plumbing
- Conveying Systems
- Life Safety
- Other



DEMOLITION PROJECTS

- The most recent survey identifies 41 structures where the best option is demolition
- Current cost estimates for all razing all identified structures approaches \$25,489,295
- >RUSO and rural four and two year institutions reported 13 structures with demolition cost estimates totaling nearly \$7.3 million
- Research tier institutions identified demolition projects represent 62.1 percent of the total estimated cost of all demolitions



CURRENT OPTIONS AND RESOURCES AVAILABLE

- Cash and Other Pay as You Go Solutions
- Commissioners of the Land Office (CLO)
 - ▶ Article XI, Section 5
 - ➤ New College
 - Section 13
- >Section 13 Offset
 - ▶ Allocated funds to institutions not included in CLO programs
- ➤ Master Lease Program
 - ▶ Real Property
 - **Equipment**
- **→**Other Capital Market Obligations
 - ▶ Oklahoma Capitol Improvement Authority
 - ▶ Direct Issuance thorough Governing Boards



REPORTED EDUCATION AND GENERAL (E&G) FUNDS BUDGETED FOR ON-GOING MAINTENANCE

- Survey responses indicate that approximately 3.7 percent of education and general (E&G) budgets are directed to on-going maintenance
- >RUSO institutions and rural four and two year institutions direct approximately 4.4 percent of E&G budgets to on-going maintenance
- ➤ Percentages of E&G budgets directed to maintenance range from under one percent to over 30 percent. These percentages will vary from one year to another



COMMISSIONERS OF THE LAND OFFICE (CLO) DISTRIBUTION OF SECTION 13 AND NEW COLLEGE FUNDS

2023

COMMISSIONERS OF THE LAND OFFICE APPORTIONMENT REVENUES TO COLLEGES AND UNIVERSITIES

2022

Years Ending June 30, 2022, and June 30, 2023

| Institution | Section 13 | New College | Total | Section 1 | L3 [| New College | Total |
|-------------------------------------|--------------|--------------|--------------|-----------|--------|--------------|--------------|
| | | | | | | | |
| University of Oklahoma | \$5,666,363 | \$3,760,155 | \$9,426,518 | \$6,19 | 92,782 | \$3,718,670 | \$9,911,452 |
| Oklahoma State University | 5,666,363 | 2,159,901 | 7,826,264 | \$6,19 | 92,782 | \$2,244,574 | 8,437,356 |
| University of Central Oklahoma | 699,544 | 313,732 | 1,013,276 | \$76 | 64,535 | \$338,726 | 1,103,261 |
| East Central University | 699,544 | 313,732 | 1,013,276 | \$76 | 64,535 | \$338,726 | 1,103,261 |
| Northeastern State University | 699,544 | 313,732 | 1,013,276 | \$76 | 54,535 | \$338,726 | 1,103,261 |
| | | | | | | | |
| Northwestern Okla. State University | 699,544 | 313,732 | 1,013,276 | \$76 | 54,535 | \$338,726 | 1,103,261 |
| | | | | | | | |
| Southeastern Okla. State University | 699,544 | 313,732 | 1,013,276 | \$76 | 54,535 | \$338,726 | 1,103,261 |
| Southwestern Okla. State University | 699,544 | 313,732 | 1,013,276 | \$76 | 64,535 | \$338,726 | 1,103,261 |
| | • | | | | | | |
| Cameron University | 699,544 | 313,732 | 1,013,276 | | 54,535 | \$338,726 | 1,103,261 |
| Okla. Panhandle State University | 699,544 | 313,732 | 1,013,276 | \$76 | 54,535 | \$338,726 | 1,103,261 |
| Hair of Cainnes & Auto of Oldahama | COO F 4.4 | 242 722 | 1 012 276 | ĊZ | 4 525 | ¢220.726 | 1 102 261 |
| Univ. of Science & Arts of Oklahoma | 699,544 | 313,732 | 1,013,276 | | 54,535 | \$338,726 | 1,103,261 |
| Langston University | 629,592 | 1,278,640 | 1,908,232 | \$68 | 38,080 | \$1,366,085 | 2,054,165 |
| Northern Oklahoma College | 629,592 | 2,032,715 | 2,662,307 | \$68 | 38,080 | \$2,267,160 | 2,955,240 |
| | | | | | | | |
| | | | | | | | |
| Total | \$18,887,806 | \$12,054,999 | \$30,942,805 | \$20,64 | 12,539 | \$12,645,023 | \$33,287,562 |



SECTION 13 OFFSET FUNDS DISTRIBUTION

Section 13 Offset Allocations by Institution

FY-19 - FY-24

| | FY-19 | FY-20 | FY-21 | FY-22 | FY-23 | FY-24 | Change: Fror | n FY-19 |
|----------------------------------|-------------------|--------------|--------------|-------------------|--------------|-------------------|---------------|---------|
| | <u>Allocation</u> | Allocation | Allocation | <u>Allocation</u> | Allocation | <u>Allocation</u> | <u>Amount</u> | Percent |
| Cameron University | \$88,407 | \$88,407 | \$84,918 | \$203,371 | \$313,371 | \$313,371 | \$224,964 | 254.5 |
| Carl Albert State College | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| Connors State College | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| East Central University | 38,952 | 38,952 | 37,415 | 203,371 | 313,371 | 313,371 | 274,419 | 704.5 |
| Eastern Oklahoma State College | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| Murray State College | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| Northeastern A&M College | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| Northeastern State University | 338,195 | 338,195 | 324,848 | 373,671 | 373,671 | 373,671 | 35,476 | 10.5 |
| Northwestern OK State University | 12,207 | 12,207 | 11,725 | 203,371 | 313,371 | 313,371 | 301,164 | 2,467.1 |
| OK City Comm. College | 634,499 | 1,082,340 | 1,039,624 | 1,267,350 | 1,267,350 | 1,267,350 | 632,851 | 99.7 |
| OSU-Oklahoma City | 197,301 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 802,699 | 406.8 |
| OSU IT, OKM | 197,301 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 802,699 | 406.8 |
| OSU-Tulsa | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| OK Panhandle State University | 12,207 | 12,207 | 11,725 | 203,371 | 313,371 | 313,371 | 301,164 | 2,467.1 |
| Redlands Comm. College | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| Rogers State University | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| Rose State College | 475,993 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 524,007 | 110.1 |
| Seminole State College | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| Southeastern OK State University | 12,207 | 12,207 | 11,725 | 203,371 | 313,371 | 313,371 | 301,164 | 2,467.1 |
| Southwestern OK State University | 97,669 | 97,669 | 93,814 | 203,371 | 313,371 | 313,371 | 215,702 | 220.9 |
| Tulsa Community College | 945,575 | 1,409,940 | 1,354,295 | 1,716,400 | 1,716,400 | 1,716,400 | 770,825 | 81.5 |
| University of Central Oklahoma | 734,826 | 964,985 | 926,900 | 1,397,421 | 1,397,421 | 1,397,421 | 662,595 | 90.2 |
| University of Science & Arts | 12,207 | 12,207 | 11,725 | 203,371 | 313,371 | 313,371 | 301,164 | 2,467.1 |
| Western OK State College | 330,792 | 772,011 | 741,542 | 900,000 | 1,000,000 | 1,000,000 | 669,208 | 202.3 |
| TOTALS | \$7,105,466 | \$14,105,459 | \$13,548,766 | \$17,878,439 | \$19,948,439 | \$19,948,439 | \$12,842,973 | 180.7 |



MASTER LEASE PROGRAM

- Established in 2002, inclusion of real property in 2005
- Consists of two elements
 - **▶** Equipment and personal property
 - ➤ Transaction minimum of \$50,000
 - ➤ Transaction maximum of \$10,000,000
 - ➤ Maximum of \$50,000,000 in any calendar year
 - ➤ Maximum duration of twenty (20) years or useful life of asset
 - ▶ Real property
 - ➤ Maximum duration of thirty (30) years or useful life of asset
 - > Requires submission to the Legislature at the start of each Session
 - ➤ Annual transactions limited to approved projects or prior year projects not financed

MASTER LEASE PROGRAM

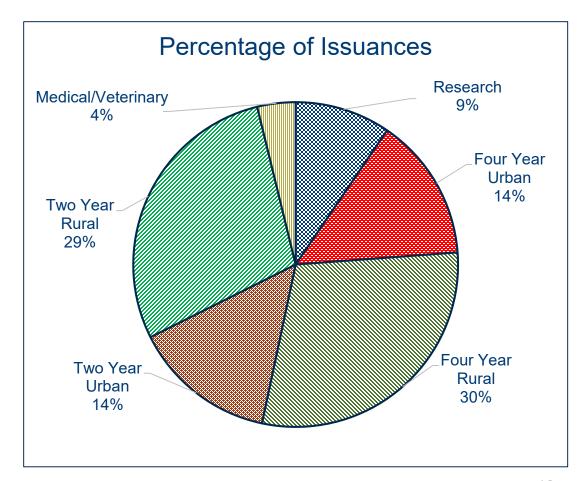
| Master Lea | se: Outstar | nding Issues | |
|---------------|---------------------|---------------------------|--------------------------|
| Category | Number of Issues | Original Principal Amount | Current Principal Amount |
| Real Property | 36 | \$735,560,000 | \$491,323,000 |
| Equipment | <u>25</u> | 134,747,000 | 42,447,000 |
| TOTAL | 61 | \$870,307,000 | \$533,770,000 |



MASTER LEASE PROGRAM REAL PROPERTY

Master Lease Real Property Issuance Participation

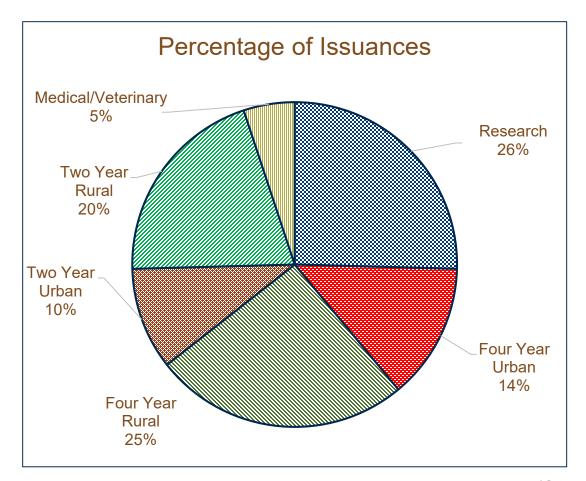
| | Number |
|--------------------|-----------|
| | of |
| Category | Issuances |
| | |
| Research | 10 |
| Four Year Urban | 15 |
| Four Year Rural | 31 |
| Two Year Urban | 15 |
| Two Year Rural | 30 |
| Medical/Veterinary | 4 |
| | |





MASTER LEASE PROGRAM EQUIPMENT

| Issuance Partici | pation |
|--------------------|-----------|
| | Number |
| | of |
| Category | Issuances |
| Research | 16 |
| Four Year Urban | 8 |
| Four Year Rural | 15 |
| Two Year Urban | 6 |
| Two Year Rural | 12 |
| Medical/Veterinary | 3 |





OTHER CAPITAL MARKET OBLIGATIONS

- Institutions may access capital markets other than through the Master Lease program when beneficial
 - ▶ Direct issuance through governing boards

- ▶ Oklahoma Capitol Improvement Authority
- ▶ Private placement

SOLUTIONS

- ➤Increase Section 13 offset funding
- ➤ Cash specifically for maintenance
- ➤ Capital market activity
- ➤Development of a revolving allocation structure
 - ▶ Features similar to the Legacy Capital Finance Revolving Fund
 - ➤ Strategically designed priority hierarchy
 - **▶** Maximum duration
 - ➤ Identified revenue sources for repayment
 - > Funds available for reallocation as repayments are made



